ADJUSTMENT OF CHINA'S RAILWAYS TO OPEN DOOR POLICY WILL BE ASKED

CHINA WILL DEMAND RAILWAYS INQUIRY

Problem Involves About All of Moot Points in Her Situation.

OPEN DOOR INCLUDED

Railroads Now Operated to Advantage of Nationals Who Built Them.

TEST OF JAPAN'S HOLD

Her Position in Eastern Inner Mongolia and Manchuria to Be Bared.

New York Herald Bureau, | Washington, D. C., Nov. 27. Chinese delegates to the cor erence plan to bring about early conof the railway situation in

toriality, tariff autonomy and foreign ces, upon which the various will report to the full will be brought forward.

territorial integrity, the position of Japan in Eastern Inner Mongolia and Manchuria, the consortium, the

So far as the railways in China proper tre concerned the Chinese delegates de-ership sire a declaration of principle on the manne estitude the Powers will take toward the rallways. The Chinece rallroads are few extremely profitable because of the cheapness of labor, but most of them are hypothecated for Josus of one sort or another. Many of them were built solen originally by French, British or Germans, and have a semi-relationship to the Powers which constructed them, giving the national of these Powers an advantage over those of other nations in the territory served by them.

awarded by the Versailles conference to Japan over the protest of China. It is becoming increasingly clear that the Shantung question will go into the conference. A delegation aircady is here representing the Shantung People's Association, whose purpose is to insist that the Chinese delegates make no settlement regarding Shantung which will sacrifice the interests of the people of the province. The delegation consists of Hsu Shu-Jen and Tang-En Liang.

of the railroads involves the "open directly, because of the habit of lag rebates to the nationals of the railroads involves the "open directly, because of the habit of lag rebates to the nationals of the railway penalizing others.

Indication of the railway problem.

sideration of the railway problem the integrity of China and of the "open

int she be permitted to extend loans to nd exert her individual influence for her commite security and national defend-ver certain railroads which should be pted from the consortium. The South Manchurlan rallway

Under the "four points" accepted by the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it was said, the conference would be bound to entargo the first of the Powers, it is realized that in the powers as much as present another problem. They want the same tonnage allotments of the Powers, it is realized that in the powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same tonnage allotments of the Powers as much as present another problem. They want the same t

defence of Javan but also constitute a powerful factor in the maintenance of powerful factor in the maintenance of the maintena churia and Mongolia, we hereby confirm that we have agreed with you as
follows:
It is not unlikely, however, that
in mose of any loan being floated in conpection with these unlivays the European and American unrikets will be invited to subacribe to it."

Actually occur in Manfirm that we have agreed with you as
follows:
Internating occur in Manfirm that we have agreed with you as
follows:
In That the South Manchurian Railway and its present brauches, together
with the mines which are subsidiary
to the railway, do not come within the
scope of the consortium.

French Naval Vessels, carrying
the speed of 25 knots. Had there vessels
been regarded as necessary to the Italion Navy it is certain that the Admiraily would not have pulled them off the
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French Naval Vessels, carrying

Sims Says Battleship Is Backbone No Longer

WATERBURY, Conn. 2 27.—"The battleship is longer the backbone of t declared Admiral William president of the Naval War ce, speaking here to-night battleship has no defence against airplanes and no offensive which have speed enough to keep away," he declared.

"I hearfily approve of the dis-armament programme, because if the tremendous cost of the 1916 ouliding programme is saved and a pended on airplane carriers the de-fensive strength of the navy will

oe greatly increased."

Admiral Sims asserted that the nation which controls the air will control the surface below, whether it be on land or sea, and this con-

ROOT'S FOUR POINTS GIVE HOPE TO CHINA

Looked Upon as Foundation for Reforms That Will Cause Many Reversals.

WASHINGTON, Nov. 27 (Associated Press) .- The full significance of the Elihu Root and adopted by the arms conference to guide its discussions relating to China is coming to be better understood as the Far Eastern negotiations pass through the "accepted in to aspire. way question the Shantung question principle" stage and approach decisions on specific subjects.

At first regarded as largely a reitera all the most points in the Chi- tion of general principles which had the Powers, the "four points" have, in ern Inner Mongolia and the consortium, the agreement and the agreement and the self.

In this far reaching development the American delegation has taken the lead-ership by making known in a decisive manner that it regards the Root resolution as something vastly more than a few finely turned diplomatic phrases. The American position is that by accepting the "four points" the participating nations have bound themselves solemnly to apply in a concrete way the long professed principles of fair dealing

Powerful support from outside the American delegation has strengthened that position, and in the present discus-

by the Versaliles conference to ver the protest of China. Signs. How this method of procedure will affect such troublesome problems as Shantung question will go into the ce. A delegation already is presenting the Shantung Problems and the "twenty-one demands" if they come before the conference is yet to be estimated. It is possible the interests of the Attitude of the other properties of the Chinase delegates make the Chinase delegates and the Tanas of the Attitude of the David of the Chinase interity, the open dorselement regarding. Shantung of Hau Shu-lean and Tanas-En the railroads involves the "open directly, because of the habit of rebates to the nationals of the habit of rebates to the nationals of the habit of reduces the conference as the possible make the Chinase delegates may destine the controling interest, peanitable of the activation of the railway problem or laner Mongolia and in Manner and one or arises the questions of extraterritorial the make the controling interest, peanitable of the controling interest, peanitable of the railway problem or laner Mongolia and in Manner in Inner Mongolia and in Manner

t was explained to-night in authorita-tive quarters, the conference is consid-ring the situation as divided roughly

ring the situation as into three sections.

First, there has been a grouping of all the severeign rights that China still retains, with general agreement that all be of these must be preserved to her.

In the second group have been placed in the second group have been placed in the second group have been placed by the second group have been placed in the second group have been placed in the second group have been placed which could which could which could which could be set to the second group have been placed in the second group have been placed group have been

MEDITERRANEAN IS ZONE OF NAVAL RACE

Affected by British Key at Gibraltar.

SITUATION IS ANALYZED

Graser Schornstheimer Says **Demand of Latin Nations** Is Strange.

SERIOUS INTENT DOUBTED words are like leaves; and where they most

Submarines Could Enable France to Be Grave Menace to England.

By GRASER SCHORNSTHEIMER. New York Herald Bureau. Washington, D. C., Nov. 27.

There is something very strange in the French demand for comparatively great battleship tonnage and in the Italian demand for as great tonnage as the French are to receive. Neither of these nations ever built up to the naval position to which they now seem

France laid down a large programme in 1912, which she has not completed and evidently does not intend to complete. Italy had a class of four 30,000 ton ships on the stocks and when the work on all was abandoned.

Now, with the three leading naval Powers reducing their sea forces, these

In 1912 France was the fourth naval three battleships of 23,300 tons and launched them the year before the war. battleships of around 25,300 tons and a toward China, and to proceed without subterfuse to give China as great a degree of independence as conditions will warrant. fifth ship of the class in 1914. Then

plete the ships without expending great

Some linkling of what Japan's attitude will be is indicated by the position she took when the four Power consortium was being arranged. It is also suggested by the Japanese interpretation of the Lansing-Ishii agreement as giving to her appecial advantages in these provinces because of geographical propinguity.

When the negotiations for the organization of the consortium were in program of the consortium were in program that on the consortium were in program to the consortium of the consortium were in program to the consortium of the consortium were in program to the consortium of the consortium to the delegates are hearing hearing to be remembered that these ships should not be completed because they are too far behind other modern ships. To a great extent this is true. The veesals were to carry 13.4 inch guns. It is to be remembered that these ships divided in the province of the regotiations of the string the stitude of the other nations has not been defined, but it is expected that some been defined, but it is expected that some been defined by the position she are too far behind other modern ships. To a great extent this is true. The veesals were to carry 13.4 inch guns, it is to be remembered that these ships are too far behind other modern ships. To a great extent this is true. The veesals were to carry 13.4 inch guns, it is to be remembered that these ships should not be completed because they are too far behind other modern ships. To a great extent this is true. The veesals were to carry 13.4 inch guns are too far behind other modern ships. To a great extent this is true. The veesals were to carry 13.4 inch guns are too far behind other modern ships.

Meantime the delegates are hearing many remores of an attempt to obtain an agreement on Shantung at least outside the conference. Such a development appropriation of the consortium were in program and agreement on Shantung at least outside the conference. Such a development appropriation of the consortium were in program and propriation of the consortium rather concrete example of the fact that France does not consider great tonnage seriously.

However, the French Navy is certainly camparatively weaker than it has ever been during the modern history of France. But the 1913 programme if these must be preserved to her.

In the second group have been placed it the rights that are in dispute as a causal of the common activities of a new consortium.

In the second group have been placed it the rights that are in dispute as a causal of various treatles and other agreements, with the understanding the war had the naval needs of France will be restored to China in as reat a degree as appears possible.

The third group comprises rights that the new French naval needs of France will be restored to China in as reat a degree as appears possible.

The third group comprises rights that the new French naval needs of France within the category of the conference within the category of the conference would be bound to enlarge the first of the second group have been placed it the second group have been placed it the second group have been placed. It has an other feature and other agreements, with the understanding that the war had the naval needs of France. But the 1913 programme are which could have been laid down since which could have been laid of the war had the naval needs of France. But the 1913 programme are thought for four other large ships, which could have been laid down since the war had the naval needs of France. But the 1913 programme are more than any other could have been laid of the war had the naval needs of France. But the 1913 programme are more than any other than any othe

co and order in the Far East, it is extend that they will be placed outside come of the common activities of new consortium. But the British and crican Governments have already of the common activities of the common activities of the common activities of the British and crican Governments have already of the common activities of the British and crican Governments have already of the common activities of the British and crican Governments have already of the common co

LOOKING IN on the conference

Franco-Italian Rivalry Also Millions of Words Go Daily by Telegraph and Cable From Washington-Japanese and Chinese Use Complicated Code of Their Own.

By EDWIN C. HILL.

Special Despetch to The New York Herald Bureau.

New York Herald Bureau.

Washington, D. C., Nov. 27.

Assume that an orator in the pink of condition—the Bryan that was—could speak unremittingly for thirty days without pausing for food or sleep. That would about represent the flood of words that pours out of Washington every day. By telegraph and cable more than three million words in half a dozen languages go hurry scurry, helter skelter to the hungry wires. Pope, crippled and often of a bitting wit, said:

Words are like leaves; and where they most

words there wanteth not sin." Poets, like Scripture, can be manipulated to many meanings. All of which concerns the cable and telegraph companies, mighty little. The conference produces so many words that they grow weary by taking in money. Daily the cable about twenty thousand. Daily the land wires carry a little under three million. The Japanese correspondents sent Hughes's opening speech in full. It cost them each about \$4,000.

The Japanese and Chinese who report the conference must wing their words many thousands of miles. Conventional ceding, such as a mere omission of artito Cathay is not cheap.

has been doing important work. Among other duties it absorbs a vast correspondence from earnest citizens who went to tell Mr. Hughes just what the conference must achieve. It has rewant to tell Mr. Hughes just what the conference must achieve. It has remained so modestly in the background of events that some persons have looked upon it, incorrectly, as merely an honorary body. It is not, as a matter of fact, to be compared with the institution known in Vermont as "lay advisory judge." Of one of these lay judges it is related that he sat on the bench with the active part of the combination for a year, and that the only question ever put to him was: "Cold as hell, ain't it?"

Speaking of words recalls once more the excellent Camerlynck, back again in Washington after a few days in New York. His salary, \$600 a month, is pail by the United States, since he is the official interpreter of the conference. He is one of the best foreign investments.
Uncle Sam has made in many a day.
They don't give him opportunities enough. Plenary sessions are too few and far between for the exhibition of the feetile televit.

Foreign visitors have an idea that the Foreign visitors have an idea that the Nobel peace prize for the current year is likely to come to somebody in the United States whose names begins with "H". To Theodore Roosevelt once was awarded his prize, founded by the Scandinavian who, happening to cut his finger, disovered nitro-glycerin. The Japanese will recall the reason Roosevelt got the water.

carned when considering French and Italian capital ship tonnage. True, the entrances to the Mediterranean are controlled by British forces, but the passage through the Mediterranean in time of war would necessitate a large British feet in that sea.

Value of Submarines.

mage, according to the present outlook.

The massing of submarines based at near by ports to the Suez Canal and Gibraltar would preclude the entrance of British war or commercial fleets to Mediterranean. the Mediterranean. Another thing. France is in a much better position to menace England in a submarine war than was Germany. Germany's submarine bases, all her big bases in fact, are in the North Sen. It was possible to confine her submarine activities to some extent to this aftere of operations. But France has bases for subtions. But France has bases for submarine activities in the Straits of Dover, the English Channel and for full activities in the Atlantic. A submarine war between France and England would be a different matter from the last war substituting the submarine war between France and England would be a different matter from the last war substituting the submarine world problems.

in Africa. A submarine campaign by France would be a very serious thing for England.

The French have explained that with her great capital ship strength England could easily blockade the French coast, and why should not France have great submarine tonnage to be able to turn the tables on England?

It has been said France desires one more capital ship to increase her present fleet to eight ships or one squadron composed of two divisions. It is generally supposed that by these eight ships or hand when the time comes with

AMERICA'S GUIDANCE LLOYD GEORGE AIMS STEADY, SAYS STEED

HOPEFUL ABOUT JAPAN

Expects Nippon to Agree to the '5-5-3' Ratio as Britain Has.

Words are like leaves; and where they most abound Much fruit of sense is rarely found.

On the other hand Plutarch, good humored gossip, thought that words are the shadows of actions. In Proverbe you may read, "In the multitude of words there wanteth not sin." Poets, with this ancient and amiable people. When the proper states of the property of th

One of the flitting topics of a misty evening wan "What is the great American joke?" Diplomatic immunity protecting him, this writer will not disclose the Chinese author of the following: "Gerslemen, two years in America have convivoed me (Boy, the glasses are empty) that the choice between the great American joke is Ford—I mean Lizzie not Henry—and prohibition." -and prohibition

Capt. Vasconcellos of the Portuguese delegation says the flag of his country should be of peculiar interest to students of history. In the centre of the green and red flag is a silver shield bearing the arms of Portugal. Upon this silver shield are five small blue shields which Alfonzo I. placed there to commemorate the defeat of five Moorish princes. The five white spots on the small shield recall the five wounds of nall shield recall the five wounds of

Except for the French used to the headlong speed of Parls taxicabs, the mad page of motor cars in Washington startles our foreign friends. To a New Yorker, accustomed to the trailic machinery of his city, the rules of the road in the capital are bewildering. However, they have killed a mere forty-odd since the first of the year and have wounded only twelve hundred.

limiting armament, it may accomplish something toward limitation of tips. something toward lirritation of tips. Your Englishman or Frenchman gives a pourboire of 10 per cent, and nothing but an act of Parliament or a decree of the Charpber of Deputies would change this settled practice. The European in his sober senses does not give a 50 cent tip after a \$2 dinner. Waiters, bell boys and barbers have been apprised of this economic principle. They are a little afraid that an American will catch the contagion of compon sense.

"Lloyd George's man," is due to sail for England aboard the Aquitania on De-cember 12. Which again muffles the re-ports that Mr. Lloyd George is to be among those present. Inside opinion among the British themselves is that the Precrier will find it impossible to tear himself away from the Sinn Pein prob-

Britain Must Command the Sea. Says Beatty

ONTREAL, Nov. 27.—Ad-miral Earl Beatty declared to-night that the right of the British navy to command the seas never had been challenged and never would be challenged by

without supremacy at sea the Britsh Empire would disappear. cited as an instance to crove his statement that period during the war when British merchant ships were being sunk in great number and citizens in Britain were within

four weeks of starvation.
"That is to show you," he added. "how much the empire is dependent

France's wants submarines Italy will make, according to the present outlook. The massing of submarines based at near by ports to the Suez Canal and sistently to reduce and limit them.

FUTURE CONFERENCES

the English Channel and for full activities in the Atlantic. A submarine war between France and England would is be a different matter from the last war with Germany.

France could send submarines from her bases at Dunkirk and Calais almost right into the British south harbors, as they are but a few miles away, while the German submarine had to cross the North Sea before attempting any such movement. From Cherbourg, Brest, Lorient and Rochefort, France could send her submarines into the Atlantic without opposition.

The Mediterranean bases are at Marselles, Toulon, Ajacclo and Bonifaulo, in Corsica and Algiers, Oran and Bizerta in Africa. A submarine campaign by France would be a very serious thing for England.

The French have explained that with

Harding and Hughes Lead Way to Agreement, Editor Finds.

CHINA'S CASE DIAGNOSED

Stable Government One Thing Most Needed to Insure Peace, Is Belief.

should be written. "Things to Be Remembered," and over the other, "Things to Be Forgotten."

At the head of the former column might stand some such entry as this: "A powerful American team is harit may sink, or to drag it vigorously through miry places."

At the beginning Mr. Hughes, the chief postillon, cracked his whip and Then M. Briand, Mr. Balfour and Mr. Hughes together gave it another tug and brought it further forward. Ar natural, some artificial, seemed likely to retard further progress when, or Friday afternoon, the American driver in chief turned the heads of his team in the direction of a broad highway leading toward a fair outlook

but the American team are se ference on high ground that those who forget it are apt to be sorely mistaken

Lord Riddell, Maison expert between that should any members of other teams the British Empire and the press of jib, or should their distant drivers try the United States, often referred to as to rein them in, the American team "Licyd George's man," is due to sail for may be found strong enough to pull the

spite.

The statement from the White Hous on Friday afternoon was rather in the nature of a hint than the announcement. of a positive programme. It showed that President Harding and his advisers do not regard this conference as an end in itself, but rather as a starting point for a wider process of untrammelled as sociation of the United States with other positions to prompt the process of a present and present sociation of the United States with other nations to promote the peace and pres-perity of the world. The suggestion that the German and other Governments might be requested to accept whatever resolutions or agreements the confer-ence may ultimately adopt has been in-terpreted in some quarters as foreshad-owing an invitation to German delegates to attend the Washington conference.

"No Hostility to League."

ident Harding's precise intention. But he evidently looks forward to a sequence of international conferences meeting at frequent intervals on a basis similar to that of the present conference for the consideration of outstanding interna-tional problems. Yet there is no hos-tuity in his mind toward the League of Nations.

Naturally the realization of his in-tentions depends upon the achievement of substantial success in this gathering and naturally the success of the Washand naturally the success of the Washington conference cannot be 'Irmedintil the main questions now under consideration have been solved in principle, if not in detail. President Hardling's suggestions, which were not made without the fullest knowledge of the prospects of this conference, imply, however so firm a faith that there will be agreement in the suggestion of the prospects of the prospects of this conference, imply, however so firm a faith that there will be agreement in the suggestion of the suggestio

FAVORED BY JAPANESE

No Time Now Fully to Meet
All Problems.

Washington, Nov. 27 (Associated Press).—Vice-Foreign Minister Masanaso

Press).—Vice-Foreign Minister Masanaso

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Hanhara one of the fow J

Japan is now disposed to accept the original American estimate.

Until an official announcement to this offect has been made it would be unlike to build hopes on it, but little arriving would be felt were Japan speedily to come into line with the American

TO START SATURDAY

Only Serious Turn in Irish Affairs Will Prevent His

Special Cable to THE NEW YORK HERALD.

ions publicly and privately urging him to go to Washington, Premier Lloyd

His intimates say that unless affairs in Ireland take the worst possible turn he will turn over the supervision of the negotiations to Austen Chamberlain in order to throw whatever weight is possible behind President Harding and Secretary Hughes at the trying juncture in the conference to realize disarmament. The Prime Minister is known to be greatly impressed by the surprising shower of letters, telegrams and cables from people high and low who think that

will not be long delayed, so he will ington.

The British appeals directed to him egarding the Washington conference emonetrates how interested the Empira st cess of the conference. The apparent perfect accord between the British and Am rican delegates has been a source of great satisfaction here, and judging from the sentiment expressed on this side, the conference has brought the two ns closer together than was though

"Considering every contingency of the near future," says the Observer, "It is in our view of vital importance that Lloyd George should make the personal acquaintance of President Harding and the straightest conversations with them."
The clouds which gathered with Premier Briand's speech followed by Lord Crizon's much criticised warning to France are cited to the Prime Minister

duty to go. They say his personality is just what is needed now in Washington.

Mr. Lloyd George thinks he should go and wante to go, and has resolved that if he cannot sail Saturday his departure set free to tell the tragic truth at Wash-

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FIFTH FLOOR

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Coming Then. Besleged by all manner of

to make every effort to sail on the Aqui- fortunate reactions in the i

the delegates at Washington are drifting toward the fate that befell the Hague and Versailles conferences and are urging him to go immediately to support the noble efforts of America. Many tell him that he cught to go and that it is his hearts sink as the chilly winds from

FIFTH AVENUE & 37th STREET